



**Chief
Executive
Office.**

COUNTY OF LOS ANGELES

Kenneth Hahn Hall of Administration
500 West Temple Street, Room 713, Los Angeles, CA 90012
(213) 974-1101 ceo.lacounty.gov

CHIEF EXECUTIVE OFFICER

Fesia A. Davenport

January 22, 2025

To: Supervisor Kathryn Barger, Chair
Supervisor Hilda L. Solis
Supervisor Holly J. Mitchell
Supervisor Lindsey P. Horvath
Supervisor Janice Hahn

From: Wilford Pinkney Jr., Executive Director *W.P. Pinkney Jr.*
Jail Closure Implementation Team

**JAIL CLOSURE IMPLEMENTATION TEAM – SECOND QUARTERLY REPORT
(ITEM NO. 12, AGENDA OF APRIL 9, 2024)**

On April 9, 2024, the Board of Supervisors (Board) directed the transfer of the Jail Closure Implementation Team (JCIT) back to the Chief Executive Office (CEO). JCIT's first quarterly report back detailed the status of JCIT within CEO. This report provides JCIT status updates since the last report, dated September 30, 2024.

JCIT Personnel

Since last quarter, JCIT has grown from a team of two to eight people. I started as JCIT's Executive Director on December 9, 2024¹. JCIT added a local criminal practitioner, two principal analysts (one responsible for communications and the other for community engagement), a secretary, and a contracted data analyst.

¹ Biography for Wilford Pinkney Jr. is available here: <https://ceo.lacounty.gov/jcit/>



JCIT Work

JCIT has taken the following actions on the remaining Board directives from when JCIT was transferred to the CEO:

Directive	Status/Actions Taken
<p>Convene LA County justice stakeholders for the purpose of developing an integrated timeline for when JCIT will finalize the first phase of substantive plans for how the County will take steps towards the closure of Men’s Central Jail (MCJ).</p>	<p>Ongoing. On December 12, 2024, JCIT convened LA County justice stakeholders including some from City Departments. JCIT plans to convene these stakeholders monthly to discuss progress and has identified liaisons from each department to work between meetings on developing a plan and timeline for MCJ closure.</p>
<p>Direct Department of Health Services, Department of Mental Health, and Department of Public Health to report to JCIT quarterly with detailed plans describing how its efforts to build community beds can assist the County in its goal of depopulating and closing MCJ.</p>	<p>Ongoing. These departments attended the JCIT convening on December 12, 2024, and JCIT staff have met individually with each department. On December 31, 2024, JCIT issued a survey to Departments to obtain more detailed updates on their community bed generation efforts and impact towards the County’s goal of depopulating and closing MCJ. Updates are due to JCIT during quarter one of 2025 and JCIT will include them in the next report back.</p>
<p>Request the District Attorney, and direct the Public Defender, Alternate Public Defender, and Medical Examiner to report back quarterly with detailed plans describing how its efforts to improve criminal case processing can assist the County in its goal of reducing a person’s length of stay in jail.</p>	<p>Ongoing. These departments attended the JCIT convening on December 12, 2024, and JCIT staff have met individually with each department including Department Heads. JCIT is working on a reporting template for these Departments to provide regular, more detailed updates on their depopulation and case processing work.</p>
<p>Verbal presentation to the Board every six months.</p>	<p>Ongoing. JCIT Executive Director will provide the next verbal update, which is due April 1, 2025.</p>

JCIT Project Portfolio

JCIT is committed to making data-driven decisions. JCIT has continued to update the Project Portfolio developed by the Justice, Care and Opportunities Department (JCOD) when JCIT was housed in that department (see attached). JCIT has started working to identify the cost, funding, and outcomes for each program.

Case Processing: Court Transportation and Impact of New Laws and Policies

With over 75 percent of the County jail population having a pending case before the Court, accelerating case processing times will be a critical approach to reducing the jail population.

JCIT staff have worked with the CEO-Department of Justice (DOJ) Compliance Team, Superior Court, Defense Counsel, Prosecution, Sheriff, and other County Departments to address case processing delays caused by transportation issues. On November 16, 2024, JCIT led an all-day test-run exercise designed to explore the increased use of video for court appearances. The test-run revealed numerous infrastructure issues, including with: 1) audio and video quality at the court and jail, 2) internet and phone within the jail; and 3) accessing language interpreters. The County will continue to explore remediation efforts and upgrades so that video technology is available as an option for court appearances. The test run identified five other potential strategies to improve court appearance rates and case processing. One partial solution was to repurpose a courtroom at Central Arraignment Courthouse, which is based at MCJ. This courtroom would handle Early Disposition Program cases and launched on January 13, 2025.

The recent passage of Proposition 36, and new court rules holding more people in custody have added complexity to developing a plan for jail closure. The County pretrial population increased by roughly 335 people from this time last month. JCIT is working with the justice partners to determine strategies that will mitigate the impact of these changes on jail depopulation efforts.

2S-LGBTQ-TGI Report Back

On October 19, 2021, Your Board directed JCIT to prioritize and implement the recommendations of the Gender Responsive Advisory Committee's (GRAC) in the County's efforts to safely reduce the jail population.² Given that the GRAC population is an important focus in JCIT's work, JCIT requested to merge the

² Safely reducing the jail population by expanding community-based system of care for cisgender women, two spirit, lesbian, gay, bisexual, questioning, and transgender, gender non-conforming and/or intersex individuals (2S-LGBTQ-TGI) (Item no. 18, Agenda of October 19, 2021)

Each Supervisor,
January 22, 2025
Page 4

2S-LGBTQ-TGI Report Back requirement into this JCIT Report Back going forward. In November 2024, the author and co-author of this motion approved the merger. JCIT will continue to report on GRAC and depopulation efforts concurrently in our quarterly reports back. JCIT staff also met directly with the GRAC Chair and attended the November 14th GRAC meeting.

Next Steps and Future Report Backs

JCIT plans to make progress in the following areas by the next Report Back:

1. Staffing: continue filling remaining staffing vacancies.
2. Data-driven decision making: continue collecting information needed to evaluate existing depopulation efforts and work with Departments to determine key performance measures for the County's jail closure efforts.
3. Advance Board directives on community beds and improving criminal case processing.

Should you have any questions regarding this matter, please contact Wilford Pinkney, Executive Director of the Jail Closure Implementation Team at (213) 262-8063 or wpinkneyjr@ceo.lacounty.gov.

FAD:JMN:JG
WP:CU:JJ:sy

Attachment

c: Executive Office, Board of Supervisors
County Counsel
District Attorney
Sheriff
Alternate Public Defender
Health Services
Internal Services
Justice Care and Opportunities
Medical Examiner
Mental Health
Probation
Public Defender
Public Health
Public Works

JCIT PROJECT PORTFOLIO¹

(1) Reduce Inflow into Jail	
Project	Status
<p>(1A): County of Los Angeles Department of Mental Health (DMH) Alternative Crisis Response (ACR).</p> <p>Lead: DMH</p>	<p>Active. ACR has been fully implemented. Contracted Mobile Crisis team + DMH Psychiatric Mobile Response teams are part of a 24/7 response system. Mobile Crisis Medi-Cal benefit implemented. Data on people served is available in the Biannual ACR Board Report.</p>
<p>(1B): Expansion of the Law Enforcement Assisted Diversion (LEAD).</p> <p>Lead: Department of Health Services-Office of Diversion and Reentry (DHS-ODR)</p>	<p>Partially Implemented. LEAD currently serves approximately 320 people annually. Full Implementation is estimated to occur in June 2026. LEAD has executed agreements with three additional regions (Antelope Valley, Downtown, Venice) to add 240 slots. LEAD is working to open three additional sites in FY 25-26, which would result in 780 total slots at full implementation.</p>

(2) Expediting Existing Outflow from Jail	
Project	Status
<p>(2A) Increasing the Capacity of Jail Buses/Transportation.</p> <p>Lead: County of Los Angeles Sheriff's Department (LASD)</p> <p>Target Date: September 2025</p>	<p>Active. LASD ordered 20 new custom buses in the summer of 2024. LASD will receive one new bus every two weeks beginning in December 2024 until the order is fulfilled. Once received, each bus must be made operational through installation of communications equipment. The first bus was received and put into operational use December 19, 2024, and a second bus was received before the end of 2024. A third bus is expected to be received by the department the week of January 13, 2025, with the remainder coming online gradually until all are operational by September of 2025. With assistance from CEO and ISD, LASD has also procured additional vans to</p>

¹ JCIT's previous quarterly report contained four projects that were in very early stages of ideation but were not led by any County Departments. While JCIT will continue to vet these and other efforts in this portfolio, we have removed them from the formal JCIT Project Portfolio in order to vet their actionability and impact on the County's depopulation efforts.

	<p>supplement the bus fleet. Two of the 16 vans have been received and are in use, the remainder are in the process of being upfitting with security modules/lights and sirens. In addition, LASD is working to maximize resources for maintenance of existing aging vehicles, including through collaboration with CEO and ISD to identify new maintenance subcontractors.</p> <p>In December 2024, CBS news reported on the arrival of LASD’s newest bus and future plans to increase fleet capacity. Link: “New LASD inmate transfer bus fleet to minimize court disruptions.”</p>
<p>(2B): JCOD Rapid Diversion Program (RDP) Expansions.</p> <p>Lead: JCOD</p> <p>Target Date: TBD</p>	<p>Planning. RDP is active in seven out of 23 courthouses where criminal proceedings occur. Since launching in June 2019, RDP has served 2,882 individuals; 902 individuals have already graduated.</p>
<p>(2C) JCOD Independent Pretrial Services.</p> <p>Lead: JCOD</p> <p>Target Date: First Pilot launched at the end of June 2024 at Airport Courthouse.</p>	<p>Active. JCOD launched the first independent pretrial services pilot at Airport Courthouse on June 25, 2024, focused initially on making voluntary service connections for justice-involved individuals at the courthouse who are out of custody. Through December 17th, it had served 550 unique individuals. Planning is underway for a second pilot site, but the exact location is still to be determined. JCOD is also working with justice partners to create options for court-ordered service connections at these pretrial pilot sites as a condition of release, to provide additional opportunities for release for pretrial individuals who might otherwise be remanded to custody. Additional details on JCOD's model and plans for independent pretrial services may be found in their most recent reports back to the Board.</p>

(3) Creating New Outflow Opportunities from Jail	
Project	Status
<p>(3A) 96 Bed Psychiatric Sub-Acute Facility at LA General Medical Center.</p> <p>Lead: DMH and DPW</p> <p>Target Date: 2027</p>	<p>Planning. DMH to add 500 beds, including secure/locked beds for P3/P4 population between FY 23/24 and FY 27/28. Included in this plan, is adding 96 bed subacute facilities at LA General Medical Center. As of September 2024, the construction of the 96 beds were in the early design phase.</p>
<p>(3B): Adding Public Defender (PD)/Alternate Public Defender (APD) Capacity to Support Additional Releases and Diversions</p> <p>Lead: PD/APD</p>	<p>Completed. PD has filled all four Care First Community Investment (CFCI) funded positions. These staff have helped PD make 1278 referrals for diversion in 2024.</p>
<p>(3D): JCOD Specialized Treatment for Optimized Programming (STOP).</p> <p>Lead: JCOD</p> <p>Target Date: 02/01/2024</p>	<p>Partially Completed. JCOD launched the JCOD STOP (Specialized Treatment for Optimized Programming) program in February 2024 for 400 individuals. The STOP program has had 59 participants since its start. The program provides a residential alternative to custody for individuals sentenced to local jail custody. JCOD expanded program's operations to Airport Court and with Probation. Additionally, executed a MOU with LASD to allow individuals to serve the remainder of their custody time in this program.</p>

Project	Status
<p>(3E): DHS-ODR Secure Beds for P3/4 In the Pipeline.</p> <p>Lead: DHS-ODR</p>	<p>Planning. As part of a ramp-up to provide additional diversion and community-based restoration services for P3 and P4 individuals in the jails, DHS-ODR plans to add 70 total acute and subacute beds for use by three ODR programs – ODR Housing, ODR-Felony Incompetent to Stand Trial, and ODR-Incompetent to Stand Trial.</p> <p>DHS-ODR continues to have conversations with different providers on allocating acute and subacute beds in the community. ODR has accounted for all the acute and subacute beds contemplated in the ramp-up, and they are in various stages of construction. DHS-ODR anticipates that 50 IMD beds will be secured by end of FY 24-25. The 20 additional acute beds should be secured by end of calendar year 2025.</p>
<p>(3F): DMH Beds for P3/4 In the Pipeline.</p> <p>Lead: DMH</p> <p>Target Date: 06/30/2028</p>	<p>DMH to add 500 beds, including secure/locked beds for P3/P4 population between FY 23/24 and FY 27/28. Included in this subgoal is a plan to add 96 bed subacute facilities at LA General. DMH has received \$99.22 million in AB178/179 funding and its capital projects are in different phases of construction. See Board Report - Expanding Secure MH Beds and Development of Secure MH Facilities to Depopulate LA County Jails</p>
<p>(3I): New DMH Treatment/Housing Beds for Depopulation.</p> <p>Lead: DMH</p> <p>Target Date: Ongoing</p>	<p>Planning. DMH recently submitted a Board report "Establishing a roadmap to address the mental health bed shortage," which establishes DMH's plan to add beds throughout the continuum of care. These beds may assist with depopulation by providing additional treatment and housing beds for individuals diverted or released from the justice system.</p>

Project	Status
<p>(3J): New DPH-Substance Abuse Prevention and Control (SAPC) Treatment/Housing Beds for Depopulation.</p> <p>Lead: DPH-SAPC</p> <p>Target Date: Ongoing</p>	<p>Active. As of December 1, 2024, DPH-SAPC has added as part of the Behavioral Health Bridge Housing and Opioid settlement grants the following bed capacity:</p> <ul style="list-style-type: none"> - Recovery Bridge Housing - 266 beds added, with 184 currently undergoing the contractual process. Total number of beds, once the contractual process is completed is 1,630. - Recovery Housing (RH) - nine beds added, with 75 currently undergoing the contractual process. By the end of FY 24-25, DPH-SAPC expects to have a total of 150 RH beds that includes 57 pending beds, plus an additional 93 beds to be added later this Fiscal Year. As of Quarter 1 of FY 24-25 - DPH-SAPC has added as part of the Drug Medi-Cal Program: <ul style="list-style-type: none"> - Residential: 72 new beds were added with an overall bed total of 2,672 total. - Residential Withdrawal Management: In FY 24-25 Q1, two (2) new beds were added with an overall bed total of 106.
<p>(3K): New DHS-ODR Treatment/Housing Beds for Depopulation.</p> <p>Lead: DHS-ODR</p> <p>Target Date: Ongoing</p>	<p>Active. DHS-ODR’s ramp up of additional diversion and community-based restoration services for P3 and P4 individuals in the jails includes 250 CFCI-funded beds/slots for the ODR Housing program. ODR has served 250 clients within the CFCI funded slots since CFCI funding for the 250 slots were launched, and all 250 slots have been allocated. Clients are receiving Intensive Case Management Services and Interim Housing, but 90 percent have yet to enter Permanent Housing, as average timeline from program enrollment to Permanent Housing is one year, at which time the draw down of the funding will be accelerated.</p>

Project	Status
<p>(3L): Expansion of JCOD Interim Housing Beds.</p> <p>Lead: JCOD</p>	<p>Completed. JCOD has 136 Reentry Interim Housing beds in SPA 6 (96 for men, 20 for women, 20 for mixed gender and LGBTQ individuals) across six houses. JCOD is looking into additional funding sources to expand beyond SPA 6.</p>

(4) Reducing Length of Stay in Jail

Project	Status
<p>(4A): Video Arraignments/Hearings.</p> <p>Lead: JCIT</p>	<p>Planning. JCIT staff have been working in collaboration with the Courts, Defense Counsel, Prosecution, Los Angeles Sheriff’s Department (LASD) and other County departments to address case processing delays caused by transportation issues. JCIT led a test-run of video arraignment on November 16th. Infrastructure issues were identified during the test-run and remediation is in progress. The County will continue to explore necessary upgrades so that video technology is available where the option is desired.</p>
<p>(4C): Criminal Case Processing Reforms.</p> <p>Lead: JCIT</p> <p>Target Date: Ongoing</p>	<p>Discovery. While JCIT was still within JCOD, JCIT hosted this stress test event in April 2024. The details of this stress test can be found in JCIT's 6th Quarterly Report to the Board. JCIT staff are planning to work with the appropriate County stakeholders to see what progress can be made on topics identified during the stress test.</p> <p>To help address case processing delays caused by transportation issues—especially as the County remediates video court appearance options—the Court is now working on a partial solution of opening a courtroom at Central Arraignment Courthouse, which is connected via underground tunnel to MCJ. The Court proposes to launch this courtroom in January 2025 to handle Early Disposition Program cases.</p>

(5) Capital Facilities	
Project	Status
<p>(5A) Feasibility Study-Century Regional Detention Facility (CRDF)</p> <p>Lead: CEO-DOJ Compliance Team/DPW</p>	<p>Active. Final Draft Report received from Architect/Engineer consultant in October 2024. Department heads and executives briefed in November and December 2024. CEO-DOJ's next step is to brief BOS offices.</p>
<p>(5B): Feasibility Study-Pitchess Detention Center-East Renovation.</p> <p>Lead: CEO-DOJ/DPW</p>	<p>Active. Final Draft Report received from Architect/Engineer consultant in October 2024. Department heads and executives briefed in November and December 2024. CEO-DOJ's next step is to brief BOS offices.</p>
<p>(5C): Feasibility Study-Pitchess Detention Center-South Renovation.</p> <p>Lead: CEO-DOJ/DPW</p> <p>Target Date: Early 2025</p>	<p>Active. Architect/Engineer consultant retained and DPW project manager assigned. Kick-off meeting conducted on November 7, 2024. Technical site visits by Architect/Engineer conducted on November 4, 2024, and November 18, 2024. Final Report expected from consultant in early 2025.</p>